



## OFFICER REPORT TO LOCAL COMMITTEE (TANDRIDGE)

### LOCAL PREVENTION FRAMEWORK

2 MARCH 2012

#### KEY ISSUE

This is a progress report from the Youth Issues Task Group.

Following the Committee's decision not to award contracts to the bids received, a proposal was sought by the Youth Task Group on possible provision by the County Council Youth Support Service.

This report recommends the Local Prevention Framework Resource is allocated to Surrey County Council's Youth Support Service for 2012-13.

#### SUMMARY

The Local Committee on 9 December 2011 agreed not to allocate resources to the received bids under the Local Prevention Framework.

The Local Committee agreed to delegate authority to the Assistant Director for Young People in conjunction with the Committee Chairman and the Chairman of the Youth Task Group to pursue further options for the prevention of NEET and offending in Tandridge.

On 23 January 2012, the Youth Task Group received a presentation from the Youth Support Service to inform whether to recommend provision by the Youth Support Service or to go on and seek proposals from other providers.

This report recommends that the Local Committee agree to allocate the Local Prevention Framework resource to Surrey County Council's Youth Support Service for 2012-13.

## OFFICER RECOMMENDATIONS

### The Local Committee (Tandridge) is asked to:

Award the Local Prevention Framework allocation for Tandridge to the County Council's Youth Support Service for 2012-13.

### 1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the county council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The local Prevention framework (LPF) is an allocation of £84k to the Surrey County Council Local Committee in Tandridge to commission outcomes to prevent young people becoming NEET (not in education, employment or training) or entering the Youth Justice System. The allocation is based on the number of young people who are NEET and the number of young people who entered the youth justice system (first time entrants).
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the Government's localism agenda. In furtherance of this agenda the Local Committee convened a Youth Issues Task Group to act in an advisory capacity through the procurement process with representation from County Members, District Members, Officers and local young people.
- 1.4 The purpose of the Local Prevention Framework is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the Youth Justice System. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.

## 2 ANALYSIS

- 2.1 The provider solutions were originally sought in a competitive process involving four stages:
- (i) Approved providers selected using pre-qualifying questionnaires
  - (ii) Local needs assessment workshop assessing the needs of the borough
  - (iii) Submission of bids from providers on the approved list
  - (iv) Presentations by the top 2-5 providers from the mini competition stage
- 2.2 In June 2011 pre-qualifying questionnaires (PQQs) were issued to potential providers who had registered an interest in providing services under the Local Prevention Framework. These PQQs were evaluated to ensure that they had sufficient legal, financial and technical capacity (including health and safety, safeguarding, and equal opportunity policies) to undertake a contract for the Council.
- 2.3 A Needs Assessment Workshop was held on 31 August 2011 with representation including young people, Members, Schools, Voluntary organisations, Housing Associations, Police, County Officers from Youth Development Service and Youth Justice. The workshop was able to consider the data on NEET and youth offending (including the predictive factors), information from the Index of Multiple Deprivation (IMD) and the perspective and experience of the workshop participants.
- 2.3.1 The Task Group concluded that they wished to see all risk factors (associated with NEET and offending) considered but with a particular emphasis on three key aspects - parenting and positive relationships, aspirations of young people, and participation in school. Also the Task Group wanted to see a district wide preventative approach with outreach facilities to provide services in harder to reach areas to address the risk factors highlighted above particular emphasis would be sought on the following areas - Hurst Green, Caterham on the Hill, Bletchingley and Lingfield would be considered.
- 2.4 The Local Committee agreed the recommendation on needs and priorities at its meeting held on the 30 September 2011 as follows:
- 2.4.1 All risk factors identified in paras 2.2 and 2.3 of the Local Committee report are considered by providers, and providers will be asked to focus particularly on:
- a) Parenting and positive relationships
  - b) Aspirations of young people
  - c) Participation in school
- 2.4.2 All areas of Tandridge are supported with outreach to harder to reach areas.
- 2.4.3 Particular emphasis is to be placed in the following areas - Hurst Green,

Caterham on the Hill, Bletchingley and Lingfield.

- 2.5 Following the September committee invitations were sent out to approved framework providers requesting bids in response to the needs and priorities identified. Three bids were short listed for presentation to the task group on 15 November 2011.
- 2.6 Despite the merits of the three bids presented, the Task Group were of the view that there was not a sufficiently good fit between the solutions proposed and the needs and priorities identified. The Task Group were concerned that the bidders generally appeared to lack specific local knowledge about Tandridge and for example, based their offer on unrealistic assumptions about the availability of public transport options.
- 2.7 Consequently the task group concluded that they did not wish to put forward any of the three bids for an award of contract at this stage.
- 2.8 Following The Task Group Recommendations, the Local Committee agreed on 9 December 2011 to award the Local Prevention Framework allocation for Tandridge to the County Council's Youth Support Service for 2012-13.
- 2.9 The Task Group met on 23 January 2012 and considered a proposal from Surrey County Council's Youth Support Services with a view to assessing whether to award the resource to the Youth Support Service or seek further proposals from organisations on the Framework. This option was considered, as the Framework has not produced bids of sufficient quality on the first attempt and a further procurement cycle would delay implementation beyond 1 April 2012.
- 2.10 Following a presentation and a discussion on the Youth Support Service proposal, the Youth Task Group recommends that the resource is allocated to the County Council's Youth Support Service for prevention activity by Tandridge Local Team for 2012-2013.

The key factors leading to this decision were:

- Clear local focus and understanding of local community, particularly priority areas
- Clear focus on prevention
- Evidence base of impact of previous practice
- Demonstration of flexibility
- Demonstration of integrated approach, building on other local activity
- Focus on young people at risk of being NEET and participation in school pre-16 and education, training and employment provision post-16.
- Focus on aspirations of young people and co-production
- Evidence of links to family and community support.

### 3 CONSULTATIONS

- 3.1 The Local Prevention Framework is one of several delivery models, which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, and partner agencies. Members have been consulted through the county council's PVR Member Reference Group.

#### **4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS**

- 4.1 It is anticipated that local commissioning should offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

#### **5 EQUALITIES AND DIVERSITY IMPLICATIONS**

- 5.1 The devolved commissioning budget is likely to be targeted on groups who are vulnerable or at risk.

#### **6 CRIME AND DISORDER IMPLICATIONS**

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

#### **7 CONCLUSION AND RECOMMENDATIONS**

The Local Committee (Tandridge) is asked to:

- 7.1 Agree the award of £84K for Local Prevention to Surrey County Councils' Youth Support Service for the proposals submitted by the Tandridge Local Team.

#### **8 REASONS FOR RECOMMENDATIONS**

- 8.1 The recommendation will provide the opportunity for further options to be explored that will support the council's priority to achieve 100% participation of young people aged 16 to 19 in education, training or employment.

#### **9 WHAT HAPPENS NEXT**

- 9.1 The award will be confirmed to the County Council's Youth Support Service.
- 9.2 It is anticipated that services will be in place for 1 April 2012.

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[www.surreycc.gov.uk/tandridge](http://www.surreycc.gov.uk/tandridge)

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**BACKGROUND PAPERS:**